

Message Text

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PAGE 01 BRASIL 03054 181750Z

ACTION NODS-00

INFO OCT-01 ISO-00 /001 W

-----181754Z 125809 /43

O 181610Z APR 77

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC IMMEDIATE 1128

S E C R E T BRASILIA 3054

NODIS/STADIS////////////////////////////////

E.O. 11652: GDS

TAGS: PARM, MNUC, TECH, BR, GW

SUBJ: U.S. DECISION ON PROTOCOL I OF TLATELOLCO AND GOB

REFS: (A) BRASILIA 3036, (B) STATE 085145, (C) STATE 085520,
(D) STATE 085567

1. IN TRANSMITTING A PACKAGE OF THE PRESIDENT'S STATEMENTS ON NUCLEAR POLICY, INCLUDING OAS SPEECH AND THE ACDA BACKGROUND PAPER ON TLATELOLCO, TO THE FOREIGN MINISTER, GENERAL GOLBERY, THE MINISTER OF MINES AND ENERGY, THE PRESIDENT OF NUCLEBRAS AND THE PRESIDENT OF THE NUCLEAR ENERGY COMMISSION, WE ARE CALLING PARTICULAR ATTENTION TO THE DECISION TO ADHERE TO PROTOCOL I.

2. IN ANY FOLLOW-UP CONVERSATIONS, WE WANT TO BE SURE THAT WE ARE DIRECTING BRAZILIAN THINKING IN THE DIRECTION THAT THE DEPARTMENT WANTS US TO. THEREFORE, WE WOULD BE MOST GRATEFUL FOR GUIDANCE ON THE FOLLOWING CONSIDERATIONS:

A. WE CONSIDER THAT, ON THE PRIMARY PLANE, OUR ACTION IS A FURTHER MANIFESTATION OF OUR NON-PROLIFERATION CONCERNS, WHICH ARE SHARED BY THE GOB (PARA 4 OF REF B). IN ONE SENSE, THIS IS A "MASSAGING" EFFORT TOWARD THE GOB.

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B. BEYOND THIS LEVEL, WE ARE TRYING, WE ASSUME, BY OUR DECISION TO INDUCE THE GOB TO PUT THE TREATY INTO FORCE. WE BELIEVE THAT OUR ACTION DOES HAVE THE EFFECT OF MAKING THE BRAZILIAN HOLD-OUT POSTURE SOMEWHAT MORE UNCOMFORTABLE, BUT THE GOB STILL HAS THE USSR (PROTOCOL II), FRANCE (PROTOCOL I), CUBA (THE ENTIRE TREATY) AND ARGENTINA (NON-RATIFICATION) TO CITE AS ARGUMENTS FOR NOT WAIVING THE

ENTRY-INTO-FORCE REQUIREMENTS. AN EASY OUT FOR THE GOB
WOULD BE TO SAY THAT IT WOULD AWAIT THE RESULTS OF EFFORTS
BY US WITH THOSE COUNTRIES. ARE WE PLANNING SUCH EFFORTS?

C. EVEN IF THE GOB WERE TO WAIVE AND TO AUTHORIZE THE
ENTRY INTO FORCE OF THE TREATY FOR BRAZIL, WOULD WE BELIEVE
THAT WE HAVE GAINED GROUND SO LONG AS THE BRAZILIAN PNE
INTERPRETATION OF ARTICLE 18 WERE TO STAND? OR DO WE WANT
TO SEEK GOB WITHDRAWAL OF THE INTERPRETATION?

D. FINALLY, IS THE DEPARTMENT CONTEMPLATING FULL GOB
PARTICIPATION IN TLATELOLCO AS PART OF AN EVENTUAL PACKAGE
THAT WOULD, IN EFFECT, SETTLE FOR A RESOLUTION SHORT OF THE
INDEFINITE DEFERRAL OF NATIONAL FACILITIES (FINAL PARA OF
REF A)?

3. AS THE DEPARTMENT WILL UNDERSTAND, WHAT WE NEED IS
GUIDANCE THAT WILL ENABLE US TO TRY TO MOVE BRAZILIAN
ATTITUDES IN THE DIRECTIONS DESIRED BY WASHINGTON. TO
PUT IT ANOTHER WAY, WE WANT TO BE ABLE TO RESPOND TO AN
UNSPOKEN BRAZILIAN QUESTION: WHAT DO YOU EXPECT US TO
DO AS A RESULT OF YOUR DECISION?

4. BECAUSE OF TIME CONSIDERATIONS, WE WOULD APPRECIATE
A REPLY AS SOON AS POSSIBLE.
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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INSTRUCTIONS, NUCLEAR AGREEMENTS, NUCLEAR PROLIFERATION, NUCLEAR COOPERATION PROGRAMS, NUCLEAR SAFEGUARDS, CAT-A
Control Number: n/a
Copy: SINGLE
Sent Date: 18-Apr-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977BRASIL03054
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: P840070-0837, P800020-0876, N770002-0635
Format: TEL
From: BRASILIA
Handling Restrictions:
Image Path:
ISecure: 2
Legacy Key: link1977/newtext/t19770448/aaaabpnn.tel
Line Count: 88
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: eec9cba3-c288-dd11-92da-001cc4696bcc
Office: ACTION NODS
Original Classification: SECRET
Original Handling Restrictions: NODIS,STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: NODIS,STADIS
Reference: 77 BRASILIA 3036, 77 STATE 85145, 77 STATE 85520, 77 STATE 85567
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 01-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2779900
Secure: LOCK1
Status: NATIVE
Subject: US DECISION ON PROTOCOL I OF TLATELOLCO AND GOB
TAGS: MNUC, TECH, PARM, GE, BR, US
To: STATE
Type: TE
vdkgvwkey: odbcr//SAS/SAS.dbo.SAS_Docs/eec9cba3-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009